On Site Workshop Report W.H. Lyon Fairgrounds

Sioux Falls, South Dakota



Home to the



CHARLES D. SMITH ARCHITECTURE & PLANNING, LLC

May 19, 2022

Minnehaha County Commission 415 N. Dakota Avenue Sioux Falls, South Dakota 57104

RE: W. H. Lyon Fairgrounds Workshop Report Sioux Falls, SD

Thanks so much to the Minnehaha County team for providing us with all the preliminary information and organization of the various meetings during our recent On-Site Workshop for the future development of the WH Lyon Fairgrounds located in Sioux Falls.

We are pleased to provide this summary report, including the Site Analysis, which was part of the Workshop. The Appendix includes the PowerPoint presentation describing our three-step planning process. This presentation was shown to all participants and is currently posted on the County's website. In addition, we have included:

- The Task Force's meeting schedule during the Workshop.
- A description of the Task Force work scope.
- Meetings signup sheets.
- A few photos of the Task Force meetings in the process.

This Site Analysis phase serves as the basis for the subsequent phases of the Masterplanning process. The next phase of the work will include stakeholder and user group interviews, public input, and the Market Demand / Competitive Analysis and Economic Impact Report. The Market Analysis and Competitive Facilities assessment will lead to developing alternative layout concepts. Those concepts will consider how the existing facilities are used and identify additional future uses to be accommodated at the current site. Flexible, multi-purpose facilities will be identified to accommodate a wide variety of uses over the next fifteen to twenty years. Following the Market Analysis and Alternative Concepts Phase, budget cost estimates will be developed, and the final masterplan, including colored 3D renderings, will be prepared and presented.

I hope you found the Workshop to be as successful as I did. I thought that there was excellent participation and interest on the part of the Task Force, and we look forward to the next steps in the long-range planning process for this important site.

Respectfully,

Charles D. Smith, AIA, NCARB

Ilvela Dafinh

Principal Architect

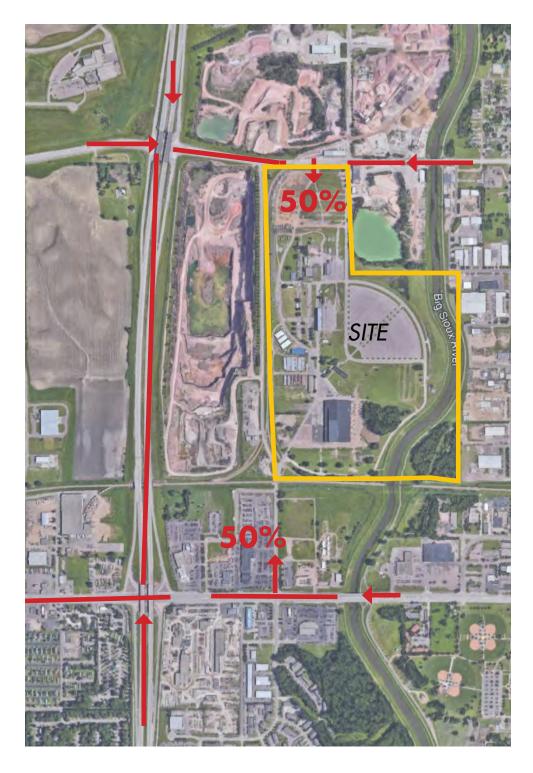
1. REGIONAL ACCESS

It is estimated that 33% of the fair's attendees arrive to the site from the east, 25% from the north and south and 15% from the west.



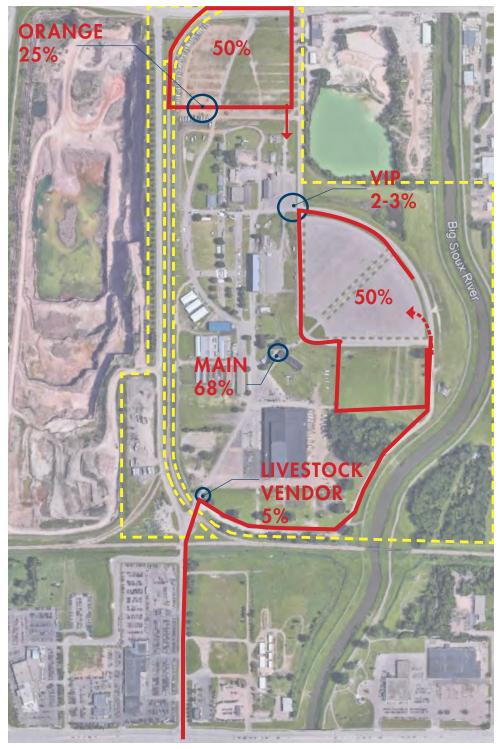
2. LOCAL SITE ACCESS

Closer to the site and once the various approaches have consolidated, it has been estimated that 50% of the attendees arrive from Madison Street on the north and 50% arrive via West 12th Street on the south.



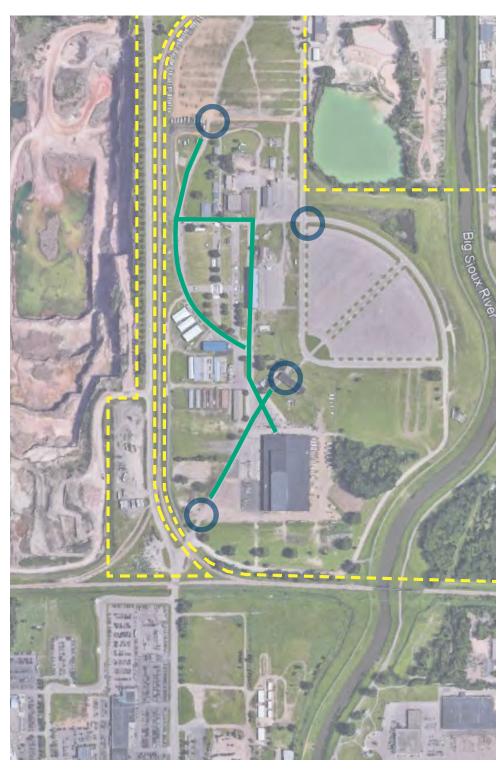
3. VEHICULAR CIRCULATION / TICKET BOOTHS / PARKING

Once on site it is estimated that 50% of the visitors travel to the main paved parking lot on the east of the site from West 12th Street traveling northbound and around the southeast perimeter drive. Another 50% of the vehicles enter the site from Madison Street on the north, travel south and turn into the grass parking lot located at the north end of the site.



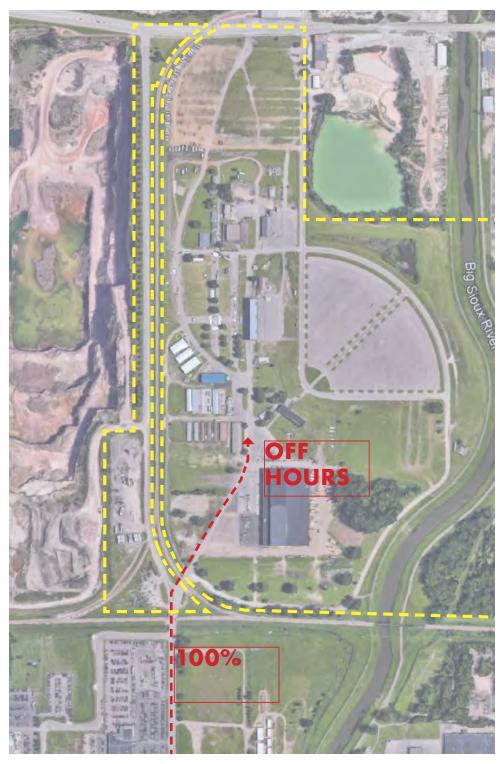
4. PEDESTRIAN CIRCULATION

The pedestrian circulation system is based on the original layout of the fairgrounds with a north / south pedestrian mall and a bow shaped secondary route.



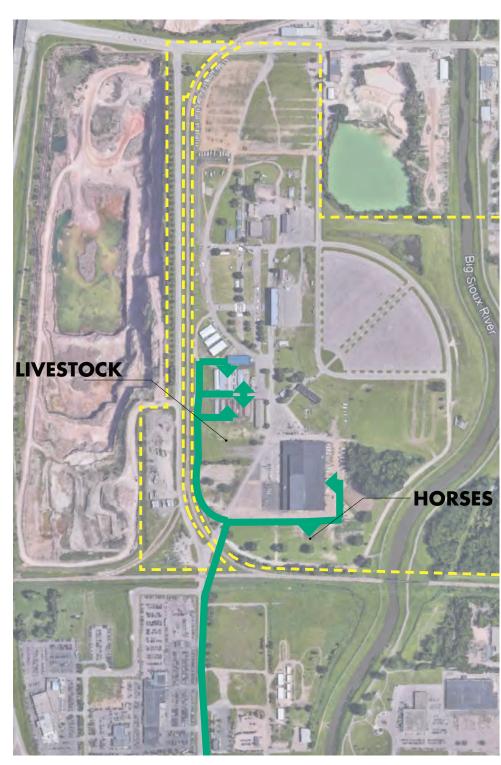
5.SERVICE ACCESS

All service access to the site occurs from West 12th Street and occurs mostly before and after the fair is in operation.



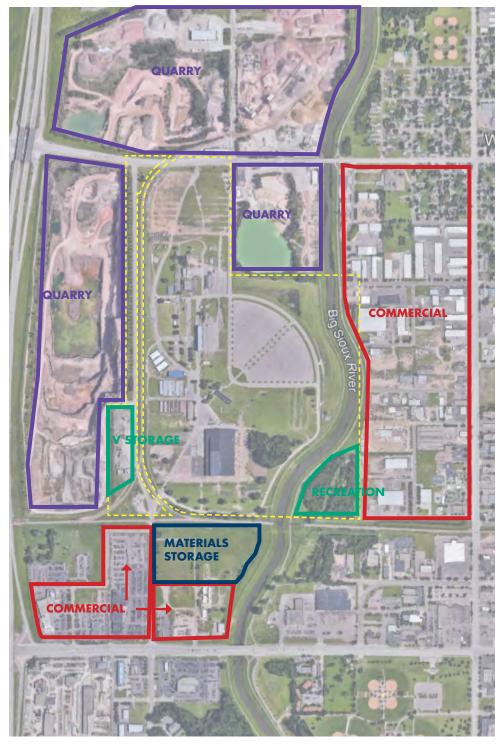
6. ANIMAL MOVEMENTS

All animal movements occur at the rear of the livestock and Expo Buildings. No pedestrian / animal conflicts seem to exist.



7. ADJACENT LAND USES

The adjacent land uses include quarries and commercial land uses and are compatible with the fairgrounds uses



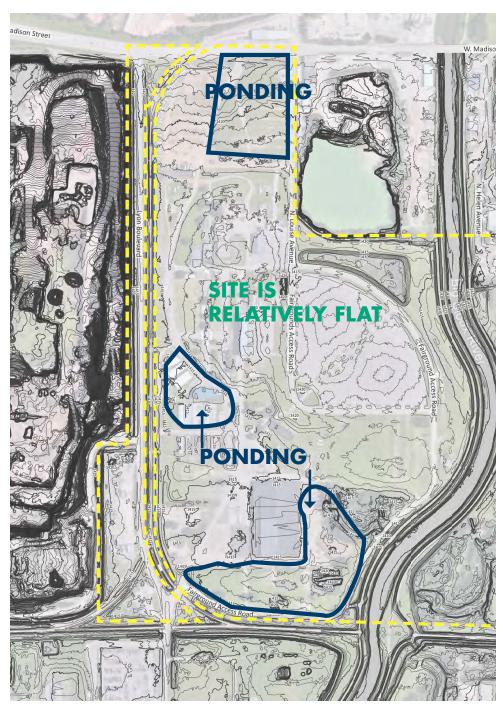
8.PROPERTY LIMITS & OWNERSHIP

The site is well defined and is owned by Minnehaha County.



9. SITE TOPOGRAPHY & DRAINAGE ISSUES

The fairgrounds site is relatively flat with a few low areas which can be mitigated by minor grading efforts. Additional retention areas are to be identified in the final master plan.



10. SITE EXPANSION POTENTIAL

The site is basically "land locked" with the possible exception of a small city owned / environmentally challenged parcel south of the main fairgrounds site.



11. EASEMENTS & RESTRICTIONS

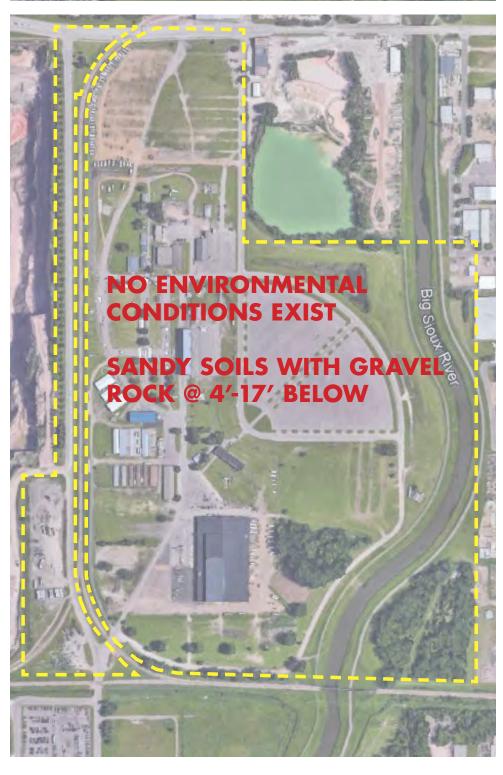
A significant deed restriction exists including a five year reversion of ownership clause.



12. ENVIRONMENTAL CONDITIONS & SOIL OONDITIONS

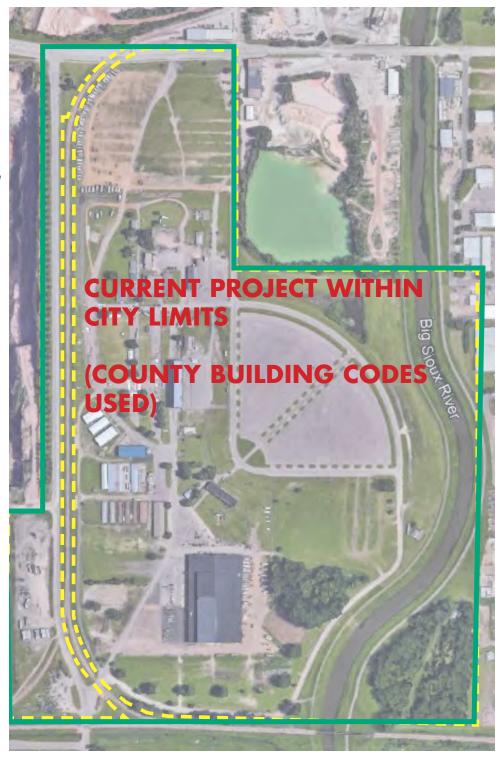
No negative environmental conditions are known to exist on the existing fairgrounds property.

The soil conditions include a combination of sandy soil and gravel with rock located at between 4' and 17' below the existing grade.



13. CITY / COUNTY LIMITS

The site is owned by Minnehaha County and is located in the City of Sioux Falls. The William H. Lyon Fair Grounds were annexed into the City of Sioux Falls in 1978. The Fair Grounds were exempted from the operation of the City of Sioux Falls ordinances.



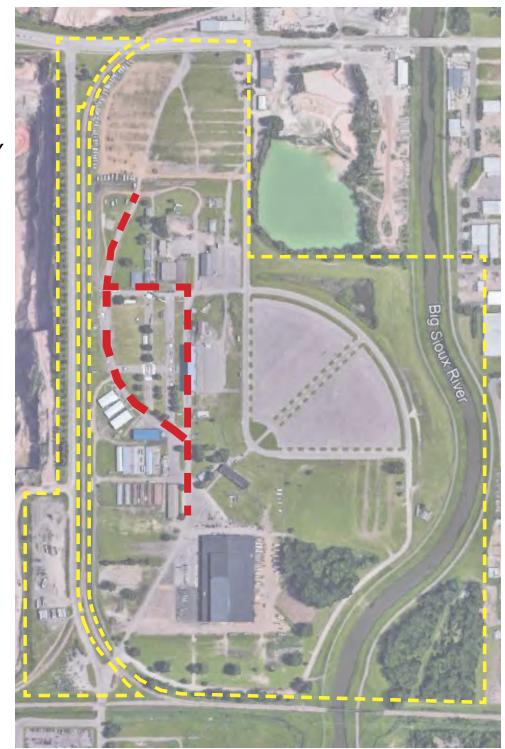
14. ZONING / COMPREHENSIVE PLAN IMPLICATIONS

The fairgrounds property is zoned "Recreation (REC) and is zoned appropriately for the fairgrounds uses.



15. SITE LAYOUT AXIS

The site layout axis is based on the original fairgrounds layout which includes a north / south pedestrian mall and a secondary bow shaped walkway.



16.VEGETATION / LANDSCAPING

The overall site has a good percentage of grassy areas, however the Ash trees which were lost to disease should be replaced and the north / south pedestrian mall should be enhanced with additional trees.



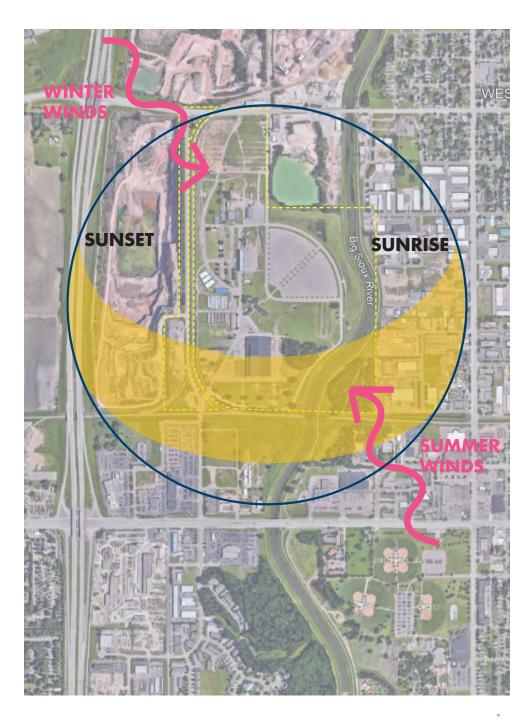
17. VIEWS AND VISTAS

A few views into the site exist along the interstate and from Madison Street. No significant long distance vistas exist from the site.



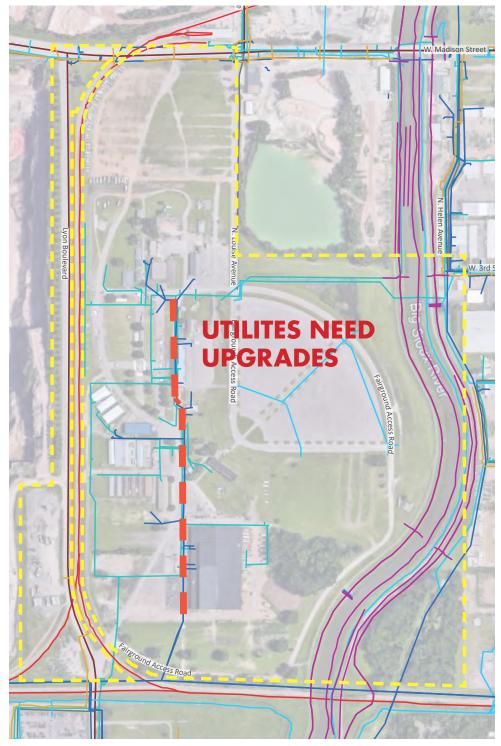
18.SOLAR ORIENTATION & WIND DIRECTION

The solar / sun movement diagram is show on this sheet. The winds approach the site from the south / southeast during the summer and from the north / northwest during the winter.



19.SITE UTILITIES CONDITIONS & CAPACITIES

The site utilities layout is shown on this diagram. Several significant utility trunk lines exist in the north / south pedestrian mall. Most site utilities need upgrades.



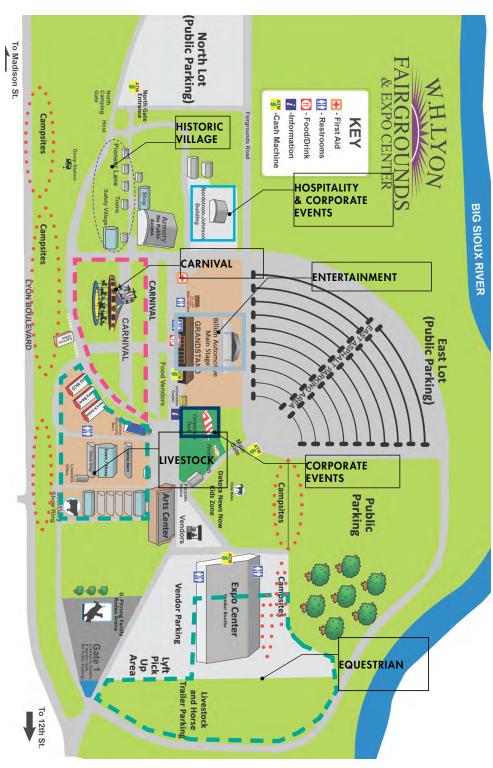
20. ARCHITECTURAL THEMES & IMAGE

Numerous architectural themes and materials exist including natural brick, painted masonry, painted wood and metal structures. Steps should be taken in the future to develop a more unified color scheme and architectural imagery.



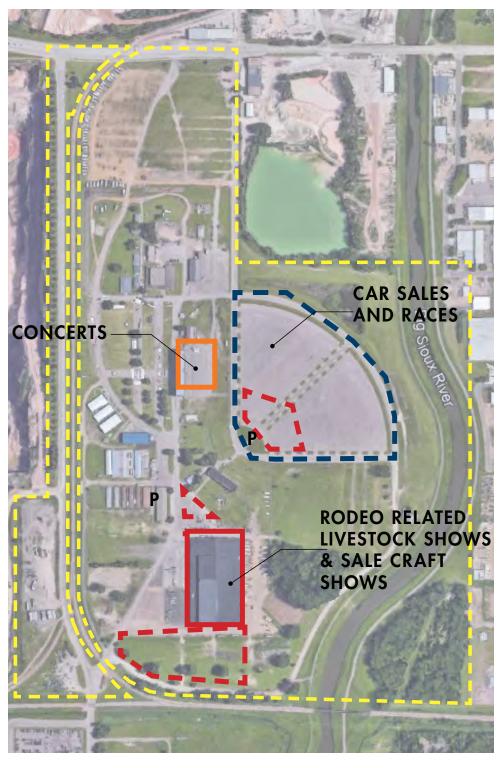
21. FAIR USE ZONES

The fair use zones are shown on this diagram. There do not seem to be any conflicts between the existing fair usage zones.



22. NON-FAIR USE ZONES

The primary facility used for non-fair events is the Expo Center. Uses include rodeos, bull riding, livestock shows and sales and craft shows. The paved parking area is used for car shows and sales and racing. The grandstands are used for concerts on a year around basis.



23. OPPORTUNITIES & CONSTRAINTS

The list of opportunities and constraints is shown to the right.

Opportunities	Constraints
To become a leading exposition park in the region.	1. The site is basically "Land Locked."
The site has excellent interstate access and a significant local street system including Madison and West 12th Street.	2. Budget and Funding
3. Enhance the "Clean" & "not so clean" facilities on the site.	3. Fairgrounds site deed restrictions and reversion clause.
Enhance the traffic, parking and visitor circulation experience.	4. The Expo hall column spacing is not adequate for large rodeo, barrel racing and roping events.
5. Combine smaller "aged" buildings into more usable multipurpose year around usage buildings.	
6. Increase the year around usage of the site.	
7. Separate the "Clean" space in the expo hall from the livestock facility.	
Replace the previous Ash Trees and Enhance the main pedestrian mall.	
9. Consider a themed tower structure.	
10.Enhance & enlarge the grandstand entertainment venue.	
11. Enhance the "front yard" on Madison Avenue.	
12. Develop Festive entry portals on Madison & 12th street.	
13. Livestock trailer parking is located within the site.	

24. SIGNIFICANT ISSUES

The list of significant issues is shown to the right.

- 1. The site is relatively flat, drains well, and is easily accessible for strollers, wheelchairs, and others with disabilities.
- 2. Several existing buildings are in need of significant renovations or replacement.
- 3. Utility upgrades are needed throughout the site.
- 4. The Ash trees that were removed should be replaced and the north / south pedestrian mall should be enhanced.
- 5. The Expo Center show ring size is smaller than national standards due to the structural column locations.
- 6. The" clean" expo space should be separated from the livestock space and functions.
- 7. Thematic vehicular entrances are needed.
- 8. The north parking lot should be paved.

On Site Workshop Report

APPENDIX

W.H. Lyon Fairgrounds

Sioux Falls, South Dakota





Facilities Master Planning & Design An Economical 3 Step Process

WH Lyon Fairgrounds
Master Planning Workshop

Ramkota Hotel Sioux Falls, South Dakota

May 2-3, 2022



Presented by: Charlie Smith, AIA, NCARB Principal Architect

CHARLES D. SMITH ARCHITECTURE & PLANNING, LLC



Charlie D. Smith, AIA – Principal Architect

Charles D. Smith Architecture & Planning, LLC

EXTENSIVE EXPERIENCE

250 FAIRGROUNDS

109 EXPO HALLS

109 ARENAS

73 EQUESTRIAN VENUES











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MEMBER ORGANIZATIONS

INTERNATIONAL ASSOCIATION OF FAIRS AND EXPOSITIONS (IAFE)

FLORIDA FEDERATION OF FAIRS (FFE)

NORTH AMERICAN LIVESTOCK SHOW & RODEO MANAGERS ASSOCIATION (NALS & RMA)

ROYAL AGRICULTURAL SOCIETY OF THE COMMONWEALTH

INTERNATIONAL ASSOCIATION OF VENUE MANAGER (IAVM)

CANADIAN ASSOCIATION OF FAIRS AND EXHIBITIONS (CAFÉ)

AMERICAN HORSE COUNCIL (AHC)

UNITED STATES EQUESTRIAN FEDERATION

ROCKY MOUNTAIN ASSOCIATION OF FAIRS (RMAF)

THE LEAGUE OF AGRICULTURAL AND EQUINE CENTERS

OUTDOOR AMUSEMENT BUSINESS ASSOCIATION (OABA)

NATIONAL INDEPENDENT CONCESSIONAIRES' ASSOCIATION (NICA)

Step 1

• The One Day/On Site Workshop

WESTERN FAIRS ASSOCIATION

- Site Analysis
- Alternative concepts

Step 2

The Phased Long-Range Masterplan

- Market Demand/Economic Study
- Physical Master Plan

Step 3

Selected Facility Design

- Detailed Facilities Programming
- Conceptual Design
- Schematic Design
- Design Development
- Construction Documents
- Procurement
- Construction Administration

Step 1 — The One Day/ On-Site Workshop

- ➤ Workshop Agenda
- ►Items Needed
- ➤ Site Analysis
- ➤ Alternate Concept Options



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Step 1 – Site Analysis

- 1. Regional Access (Federal, State, and County, Highway Systems)
- 2. Local Site Access (City Street System)
- 3. Vehicle Circulation / Parking / Ticket Gates
- 4. Pedestrian Circulation
- 5. Service Access and Circulation
- 6. Animal Movements
- 7. Adjacent Land Uses and Neighborhood Relations Issues
- 8. Property Limits and Ownership
- 9. Site Topography & Drainage Issues
- 10. Site Expansion Potential
- 11. Easements / Restrictions
- 12. Environmental Conditions / Soil Conditions
- 13. Zoning / Comprehensive Plan Implications
- 14. City / County Limits

- 15. Site Layout Axis
- 16. Vegetation / Landscaping
- 17. Views / Vistas
- 18. Solar Orientation / Wind Direction
- 19. Site Utilities Conditions and Capacities
- 20. Architectural Theme / Image
- 21. Fair Use Zones
- 22. Non-Fair Use Zones
- 23. Opportunities & Constraints
- 24. Significant Issues
- 25. Alternative Concepts

Step 1 — The One Day/ On-Site Workshop <u>Site Analysis</u>



1. Regional Access



2a. Local Access



2b. Local Access



3. Vehicular/Parking & Ticket Booths



4. Pedestrian Circulation



5. Service Access & Circulation

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Step 1 — The One Day/ On-Site Workshop Site Analysis



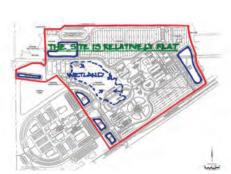
6. Animal Movements



7. Adjacent Land Uses & Neighborhood Relations Issues



8. Property Limits & Ownership



9. Site Topography & Drainage



10.Site Expansion Potential



11. Easements / Restrictions

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Step 1 — The One Day/ On-Site Workshop



12. Environmental Conditions/ Soil Conditions



15. Site Layout Axis

Site Analysis



13. City/County Limits



16. Vegetation/Landscaping



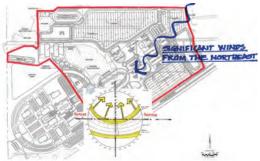
14. Zoning/Comprehensive Plan Implications



17. Views/Vistas

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Step 1 — The One Day/ On-Site Workshop



18. Solar Orientation/Wind



21. Fair Use Zones



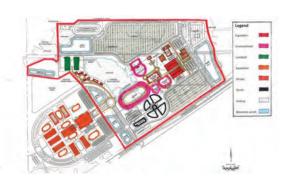
19. Site Utilities Conditions & Capacities



22. Non-Fair Use Zones



20. Architectural Themes/Images



24. Original Plan

Step 1 – One Day/On Site Workshop Alternative Concepts



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Step 1 – One Day/On Site Workshop Alternative Concepts



Step 1 – One Day/On Site Workshop <u>Alternative Concepts</u>



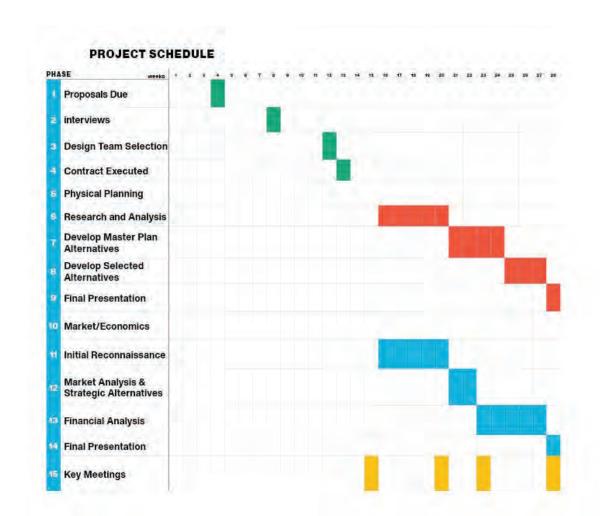
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Step 2 – The Phased Long Range Master Plan

The Physical Master Planning Process

- A Three Phased Process
 - ∘ Phase 1 Research and Analysis
 - Phase 2 Development of Alternatives
 - Phase 3- Final Master Plans



Step 2 – The Phased Long Range Master Plan

Market Demand/Economics Study Physical Master Plan

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CSL

Conventions, Sports & Leisure International

- 2,000+ studies, 30 years and 180 years of combined industry experience.
- Unmatched similar experience in markets of all sizes.
- Assigned project team focuses on multipurpose fairground and exhibition facilities and facilities located in small to mid-sized markets.



- Unequaled dedication of firm management.
- Most in-depth scope of services available.
- Proven, unbiased, objective analysis.
- Recent and relevant experience in Sioux Falls and throughout the state of South Dakota.

CHARLES B: SMITH ARCHITECTURE & PLANNING; LLC

Project Team Overview



Largest breadth of experience in the industry. CSL & Smith Architecture have successfully conducted numerous projects throughout South Dakota and the country.

2 RESPONSIVENESS

CSL has a large staff of highly-trained professionals with dedication of firm principals and senior staff to your project.

3 OBJECTIVITY & VALUE

Recommendations based on a foundation in defensible research & best practices. Repeat engagements by numerous clients underscore the value of our services.

4 CREATIVITY

Industry-leading thinking, focusing on strategic opportunities, including issues related to a post-pandemic environment. Design partner with industry-leading project results.

Market Analysis/ Economic Assessment



OUTREACH & COLLABORATION

- 1. Multi-day site visit by project team.
- 2. Planning/collaboration with client & team.
- 3. Local stakeholder meetings.
- 4. User group/community meetings.
- 5. Telephone interviews with potential users.
- 6. Online survey option.



BEST PRACTICES APPROACH

- 1. Strong national and regional experience.
- 2. Large facility & survey databases.
- 3. Local competitors.
- 4. Regional competitors.
- 5. Comparable facility benchmarking.
- Focus on market fit and ROI.

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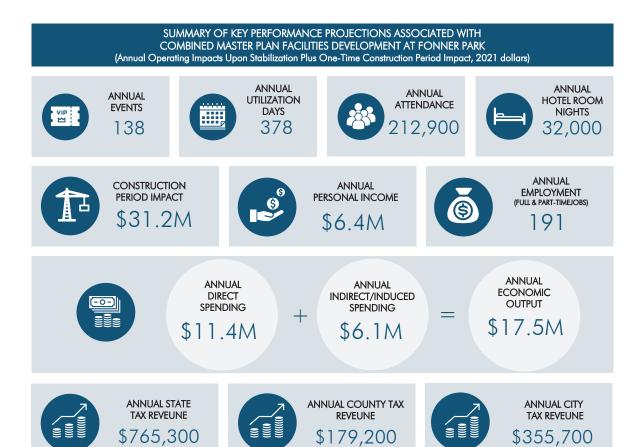
CSL

Market Outreach, Interviews & Surveys



- •Local community outreach.
- •In-person meetings & focus groups.
- Extensive telephone interviews.
- •Current, past and potential user groups.
- Broad range of market segments.
- Demand for facilities and destination.
- •Online survey to provide voice to residents.
- •Build consensus among community groups.
- •Unique opportunity to gather feedback.

Cost/Benefit Analysis



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CSL

Step 2 — The Phased Long Range Master Plan

Phase 1 – Research and Analysis

- 1. Items Needed List
- 2. Establish a study committee with a chairman
- 3. Two-to-three-day data collection & site analysis work session
- 4. Discuss goals and objectives
- 5. Conduct 20 category site analysis diagrams
- 6. Schedule stakeholder/user group interviews
- 7. Public Open House?
- 8. Develop Base Map
- 9. Review Previously Studies (masterplans, economic studies, transportation, environmental, etc.)
- 10. Identify zoning and comprehensive plan implications
- 11. Evaluate the fairgrounds use of zones and compare with our North American Fairgrounds planning studies
- 12. Develop planning and facilities alternatives including costs and review with study committee
- 13. Receive input from the study committee
- 14. Develop Final Master Plan and Color Renderings.

Step 2 — The Phased Long Range Masterplan

Typical User Group/Stake Holders Interviews

Listed below are groups that are typically involved in the user group/stakeholder

- Fair Executive committee or planning committee
- Government entities (city, county officials, planning staff, etc.) Fair superintendents, especially parking and visitor services
- 4-H Equestrian groups
- Sheep/swine interests

- Sneep/swine interests
 Beef and dairy cattle groups (Cattlemen's Association)
 Entertainment agents
 Carnival operator (this could be a conference call)
 Parks & Recreation Department
 Transportation Department
- Chamber of Commerce
- Commic Development Department
 Tourism Commission
 Commercial exhibitors (flea markets, car shows, etc.)

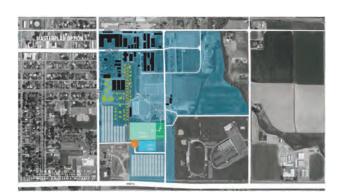
- Rodeo promoters
 Motor cross promoter
 Native American exhibits or other ethnic group representatives
- Neighborhood groups Food/beverage concessionaires Agricultural extension service
- Non-livestock/competitive exhibitors
 Other on-site tenants (theme park, waterpark, hotel, etc.)
- Festival organizers Historic interests
- Hotel/Motel representatives Restaurant Association
- School Board
- Airport Authority
 Other special interest groups



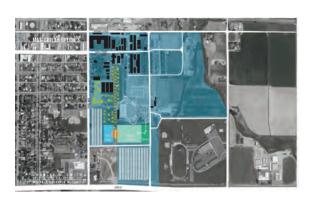
${\sf Step~2-The~Phased~Long~Range~Master~Plan}$

Phase 2 – Develop Alternatives

- Prepare two (2) or three (3) alternatives
- Develop budgets for each alternative
- Review the alternatives with the study committee and select a preferred concept or combination of concepts







Step 2 — The Phased Long Range Master Plan

Phase 3 – The Final Master Plan

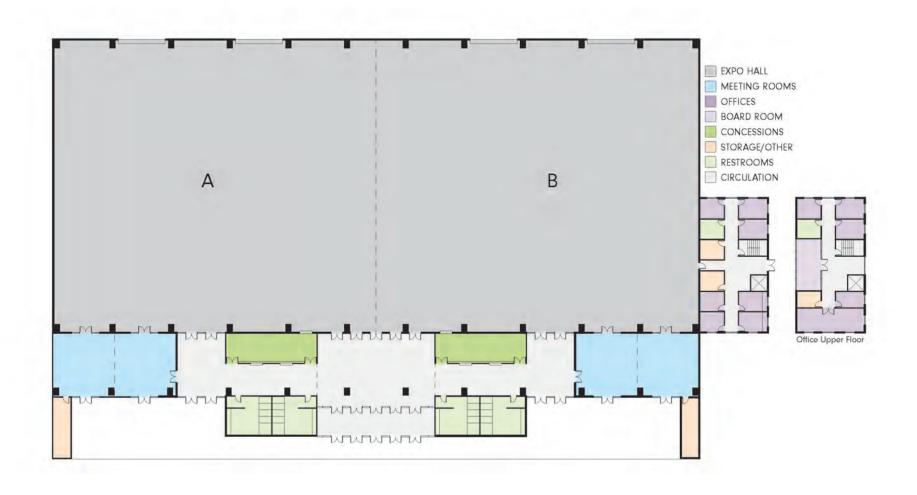
- 1. Develop full color electronic master plan showing all roads, parking, walkways, service drives, proposed buildings, structures and landscaped areas.
- 2. Prepare "Order of Magnitude" construction budget cost estimates
- 3. Develop Phasing Diagram
- 4. Prepare 3-D Sketch Up, aerial rendering of the overview site.
- 5. Prepare eye level color renderings to show selected area of the master plan.
- 6. Develop video animation of the overview site and proposed buildings.
- 7. Review the final master plan and renderings with the study group and government entities
- 8. Provide a brief final master plan report

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Charles D. Smith architecture & Planning, Llc





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$Step \ 3- Selected \ Facility \ Design \ \& \ Implementation$

The Process

- 1. Detailed Facilities Programming
- 2. Conceptual Design
- 3. Schematics
- 4. Design Development
- 5. Construction Documents
- 6. Procurement Options
 - 1. Traditional Design, Bid, Built
 - 2. Design/Build
 - 3. Construction Management
 - 4. Construction Management at Risk
 - 5. Program Management (if needed)
- 7. Construction Administration
- 8. Post Construction Services



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Questions? Facilities Master Planning & Design An Economical 3 Step Process

WH Lyon Fairgrounds Master Planning Workshop

Ramkota Hotel Sioux Falls, South Dakota

May 2-3, 2022



Presented by: Charlie Smith

CHARLES D. SMITH ARCHITECTURE & PLANNING, LLC

Workshop Agenda

William H. Lyons Fair Grounds Task Force May 2 and 3, 2022 Workshop Ramkota, Roosevelt Room

May 2, 2022 (Monday)

12 noon to 1:45 pm Task Force: Introductions, Process, Site Review

• Lunch will be available for Task Force members at 11:45am

May 3, 2022 (Tuesday)

12 noon to 1:45pm Task Force: Review Concepts to Date

• Lunch will be available for Task Force members at 11:45am

4:00pm to 5:30pm Task Force: Presentation and Summary

Task Force members are welcome to tour the fairgrounds site with Mr. Smith at 10am on Monday and then the fairgrounds facilities at 2pm on Monday.

Resolution:

WHEREAS, the Minnehaha County Board of Commissioners seeks to honor the wishes of Winona Axtell Lyon, recognize the community support for the activities at the Fair Grounds; and desires to envision a Fair Grounds that meets the evolving needs of stakeholders, including exhibitors, participants, attendees, and sponsors of all such events both now and in the future;

THEREFORE BE IT RESOLVED BY THE MINNEHAHA COUNTY BOARD OF COMMISSIONERS that a task force be established to review and establish a vision for the William H. Lyon Fair Grounds

Workshop:

A Two-Day Workshop to gain understanding into the fair and the fair's physical attributes through site analysis, to determine opportunity and constraints, and to develop alternatives for future growth and development. The Two-Day Workshop will be an is an interactive process involving the fair manager, staff, and W.H. Lyons Fair Grounds Task Force members. The Workshop is the first step to carry out the resolution adopted by the Commissioners.

Sign Up Sheets 5/1/2022 6:00 pm

Mee	ting Register	
Project: W. H. Lyon Fairgrounds	Project No:	Date: 5 1 22 Time: 6:00 PM
Location: RAMKOTA BOARD ROOM	Host: C.SMITH	
Name Organization 1 Scott Wick Sioux Empire Fair	Phone Fax 405-728-4614	E-Mail Scottesionxempiratair. Lom
2 Jo Beal Sioux Empire Fair 3 JON CARROLL SIOUX Empire FAIR 4 Carol Muller Minnehaha (5 Dean Karsky Minn. Co. Comm.	605 376-1475	Jobea 510@gmail.com JCANOU@sio.mideo.Net CMULLE @ Minnehaha akars 10 " county.
6 TYLER KLAT MINNEHAHA CO	605 881 3015	tklotte "
8 Holly Rader Greater SinxFalls Chan	105-357-1224 ba- 361-920-5582(cell)	jbender@minnebahacounty. hrader@siouxofalls.com org
10		

Sign Up Sheets 5/2/2022 8:30 am

	Meeting	g Register			
Project: W. H. Lyon Fairgr	ounds	Project No:		Date: 5 2 22 Time: 8:30	1/2
Location: RAMKOTA CONF. CT	L-ROSSUECT 1	Host: C.SN	ITH		
Name Organization		Phone	Fax	E-Mail	
1 CRAIGLEAD MAINTA					
2 Scott Wick		()			/
2 Scott Wick 3 Mark Kriers Minnehal	a County.	(605)7	59-7440	migrens annela	hacour
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14					

Sign Up Sheets 5/2/2022 12:00 pm

Meeting Register	
Project: W. H. Lyon Fairgrounds Project No:	Date: 5 /2/22 Time: 12:00 PM
Location: RAMKOTA CONF. CTR - PROSEVELT Host: C. SMITH	
Name Organization Phone Fax 1 Eril Wybers WHEr law Fin 78-555	E-Mail CriKNOCoHerlaw (:/m. con
2 Bryce Jones Growth Empy 605940-4886 3 Holly Rader Greater STON Falls Chamber 361-920-5582	Bionrese growthenergy org hygder desirentalls.com
4 BON GITTOUL SAMONS- STOUSE PROJECTION GOS 3761475 5 RON Nelson Nelson Commercial RE 728-7600	ron@Ncommercial.com
6 Jeff Eckhoff City of Sionx Falls 65.553-6724 7 Arry Pollala Arry Po	jeckhoff@ 510wfalls.org
8 Chad Bigle Rover Industries 605 850 3767 Robert Things Rentete Coupli 605.359.7709	chad. Biefor Gamil. com 5 thingen & vente to .c.
o Heidi Zunger Agunited for Sunthlakota 1005-3599418 1 Allam Kniffen First Bank & Trust 605-254-6987	heidi @ agunited.ovg adam. Kniffen@bankersy.com
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14	

Sign Up Sheets 5/3/2022 12:00 pm

Weet	ting Regist	er	
Project: W. H. Lyon Fairgrounds	Project No:		Date: 5 3 22 Time: 12:00
Location: RAKKOTA CONF. CTIL - ROOSEVE	LT Host:		
Name Organization ROOM 1 Erill Nylerg	Phone	Fax	E-Mail
2 Robert Thimian			
3 Chal Bieder			
4 Array Rollela			
5 Adam Kniffen			
6 Jeff Eckhoff			-
7 DONNELSON			
8 Heidi Zwinger			
9 Cathy Harr			
10 JON CARPOLL			
11 Holly Rader.			
12 Bryer Jones			
13 Gina Beers			
14 Mike Miller 605	-366-04	98	mikemillaredagol. com
5 Steven munk 605	-360-064	18	mynks tengal wahorcom
6 Claved Muddle 405	-110-22	299	dd Knudser ahofmai).Co

Sign Up Sheets 5/3/2022 4:00 pm

	Meeting R	register	11 41 0
Project: W. H. Lyon	Fairgrounds Proj	iect No:	Date: 5 3 22 Time: 4:00 PA
Location: RAMKOTA CON	F. CTR - ROOSEVELT HOS	t:	
Name Organ	ization ROOM PHO	05) 360-0031	E-Mail Book Kelle agmaid. C.
2 Dan Kippley K			n. Kippley @railth road com
3 Reyton Disonia Gr	later SF Chamber of Comm 1	105-441-5753	pagiona@souxfalls.com
4			
5			
6			
7			
8			

Workshop Images



